## 21. OUTLAYS TO THE PUBLIC, GROSS AND NET

Table 21–1 shows outlays gross and net of offsetting collections and offsetting receipts from the public for all major agencies.

The following table shows outlays gross of offsetting collections and offsetting receipts from the public. Since outlays are an important measure of Government spending, the table demonstrates that offsetting receipts and offsetting collections from the public are relatively more important for some agencies than for others when discussing net outlays.

See the section on "outlays" in Chapter 26, "The Budget System and Concepts," for a more detailed discussion on the outlay totals in the budget.

In this table, negative net outlays occur when offsetting collections exceed payments. The amounts for "Allowances" cover certain transactions that are expected to increase or decrease outlays but are not, for various reasons, attributed to any specific agency. The amounts labeled "undistributed offsetting receipts" are deducted from the Government-wide outlay totals but not from any specific agency.

Offsetting collections and offsetting receipts are discussed in more detail in Chapter 18 of this volume, "User Charges and Other Collections."

Table 21-1. TOTAL OUTLAYS, GROSS AND NET OF OFFSETTING COLLECTIONS AND RECEIPTS FROM THE PUBLIC, BY AGENCY, 2005-2007

(In millions of dollars)

	2005			2006			2007		
Department or Other Unit	Outlays Gross of Collections and Receipts from the Public	Offsetting Collections and Receipts from the Public	Net Outlays	Outlays Gross of Collections and Receipts from the Public	Offsetting Collections and Receipts from the Public	Net Outlays	Outlays Gross of Collections and Receipts from the Public	Offsetting Collections and Receipts from the Public	Net Outlays
Legislative Branch	4.067	-67	4.000	4.487	-60	4.427	4.500	-62	4.438
Judicial Branch	5,612	-46	5,566	6,136	-48	6,088	6,437	-51	6,386
Executive Branch	,		,	,		•	,		•
Department of Agriculture	106,839	-21,555	85,284	118,660	-22,948	95,712	112,441	-19,658	92,783
Department of Commerce	8,448	-2,280	6,168	8,403	-1,941	6,462	8,591	-1,988	6,603
Department of Defense—Military	486,917	-12,483	474,434	523,312	-11,233	512,079	516,738	-11,875	504,863
Department of Education	74,237	-1,292	72,945	85,393	-1,409	83,984	66,751	-2,267	64,484
Department of Energy	27,100	-5,753	21,347	28,323	-6,620	21,703	27,972	-6,553	21,419
Department of Health and Human Services	625,507	-43,980	581,527	697,830	-56,366	641,464	765,056	-65,476	699,580
Department of Homeland Security	47,835	-8,533	39,302	76,201	-9,448	66,753	55,124	-11,571	43,553
Department of Housing and Urban Development	44,999	-2,481	42,518	48,994	-2,187	46,807	47,120	-2,452	44,668
Department of the Interior	15,463	-6,362	9,101	16,745	-7,633	9,112	17,090	-7,658	9,432
Department of Justice	23,492	-769	22,723	23,129	-835	22,294	25,680	-998	24,682
Department of Labor	49,542	-2,577	46,965	55,485	-4,051	51,434	58,783	-5,426	53,357
Department of State	14,437	-1,620	12,817	14,753	-1,133	13,620	15,877	-1,390	14,487
Department of Transportation	57,379	-448	56,931	61,775	-522	61,253	65,918	-267	65,651
Department of the Treasury	425,593	-16,851	408,742	471,476	-19,351	452,125	513,928	-19,635	494,293
Department of Veterans Affairs	75,097	-5,102	69,995	76,844	-6,434	70,410	79,048	-5,204	73,844
Corps of Engineers-Civil Works	6,648	-1,882	4,766	8,425	-1,012	7,413	6,934	-1,055	5,879
Other Defense Civil Programs	43,502	-19	43,483	45,685	-17	45,668	47,318	-19	47,299
Environmental Protection Agency	8,285	-365	7,920	8,296	-366	7,930	8,320	-416	7,904
Executive Office of the President	7,723		7,723	7,362		7,362	2,391		2,391
General Services Administration	681	-626	55	1,047	-640	407	1,517	-619	898
International Assistance Programs	27,878	-12,924	14,954	28,751	-12,449	16,302	28,825	-11,982	16,843
National Aeronautics and Space Administration	12,458	3,155	15,613	15,772	-218	15,554	16,579	-223	16,356
National Science Foundation	5,435		5,435	5,760		5,760	5,838		5,838
Office of Personnel Management	69,809	-10,298	59,511	74,512	-11,053	63,459	79,186	-11,921	67,265
Small Business Administration	3,133	-631	2,502	2,261	-1,073	1,188	661	-56	605
Social Security Administration	568,998	-7,672	561,326	599,975	-7,525	592,450	630,673	-7,964	622,709
Export-Import Bank of the United States	700	-1,513	-813	345	-2,166	-1,821	251	-205	46
Federal Deposit Insurance Corporation	-165	-707	-872	472	-1,378	-906	65	-1,430	-1,365
Postal Service	67,281	-68,504	-1,223	72,702	-71,176	1,526	74,993	-71,491	3,502
Railroad Retirement Board	5,646	-3,454	2,192	6,149	-895	5,254	6,336	-1,367	4,969
Other Independent Agencies	28,145	-12,664	15,481	26,259	-13,008	13,251	26,818	-12,344	14,474
Allowances	l	l	l	3,726	l	3,726	5,464		5,464

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Table 21–1. TOTAL OUTLAYS, GROSS AND NET OF OFFSETTING COLLECTIONS AND RECEIPTS FROM THE PUBLIC, BY AGENCY, 2005-2007—Continued

(In millions of dollars)

Department or Other Unit	2005			2006			2007		
	Outlays Gross of Collections and Receipts from the Public	Offsetting Collections and Receipts from the Public	Net Outlays	Outlays Gross of Collections and Receipts from the Public	Offsetting Collections and Receipts from the Public	Net Outlays	Outlays Gross of Collections and Receipts from the Public	Offsetting Collections and Receipts from the Public	Net Outlays
Undistributed Offsetting Receipts	-219,907	-6,306	-226,213	-232,345	-9,228	-241,573	-246,242	-29,261	-275,503
Totals:	2,728,814	-256,609	2,472,205	2,993,100	-284,423	2,708,677	3,082,981	-312,884	2,770,097